

Subject: Support for survivors of Sexual Violence and Abuse - One to One Project (Lotus Programme) and The Daisy Programme (Rowan Project)

Originator: Mette Ohrvik

Decision no. 16/2025

Reason for submission: For decision

Submitted to: Police and Crime Commissioner Norfolk – Sarah Taylor

Summary:

1. The following services are commissioned by the Office of the Police and Crime Commissioner to provide sexual violence and abuse (SVA) support services in Norfolk:
 - The Rowan Project delivered by The Daisy Programme to residents in the district of Breckland
 - The Lotus Programme is delivered by the One to One Counselling Project to resident in West Norfolk and North Norfolk.
2. The services were originally launched in 2019 as a pilot to respond to gaps in local specialist provision as identified through the OPCCN's sexual violence service needs assessment.
3. Following the successful pilots the services was awarded grant funding from April 2021 - March 2023. They were extended for a further 2 years from April 2023 – March 2025.
4. The services will be provided free of charge, confidential, non-discriminatory and be accessible to residents of West Norfolk, North Norfolk and Breckland areas.
5. The total funding requested for these projects is as follows:
 - £48,535 for the Lotus Programme

- £46,800 for the Rowan Project

This funding will come from the Commissioning Reserves Budget.

Recommendation:

That the Police and Crime Commissioner for Norfolk approves:

- The extension of funding for the Lotus Programme for one year by way of award of grant for period 1 April 2025 to 31 March 2026
- The extension of funding for the Rowan Project for one year by way of award of grant for period 1 April 2025 to 31 March 2026.

Outcome/approval by: PCC

The recommendations as outlined above are approved.

Signature:

A handwritten signature in black ink that reads "Saylor". The signature is written in a cursive style with a large initial 'S' and a period at the end.

Date: 22/04/2025

Detail of the submission

1. Objective:

1.1 The services will support the need to:

- Ensure there are consistent therapeutic services available in the districts of North Norfolk, West Norfolk and Breckland areas for victims of SVA
- Make services accessible locally to victims throughout Norfolk
- Build resilience within the market
- Provide additional capacity and capability to meet ongoing demand for services to support SVA victims.

1.2 The service will support

- Strategic objectives as set out within the Police and Crime Plan 2025-29
- Responsibilities as devolved under the Ministry of Justice Victims Fund
- The Government's Tackling Violence against Women and Girls Strategy.

2. Background:

2.1 The Lotus Programme (delivered by One to One Counselling) and the Rowan Project (delivered by the Daisy Programme) have been specifically developed in response to need within the districts of North Norfolk, West Norfolk and Breckland.

2.2 Note that other service providers are commissioned to provide services in Norfolk as follows:

- South Norfolk, Broadland and Norwich areas - Sue Lambert Trust
- Norfolk wide specialist support for children and young people aged 11 and over affected by SVA – Brave Futures.

2.3 To date grant monitoring reporting has demonstrated:

- Number of referrals received confirms the need for a service in West and North Norfolk and Breckland areas
- The Lotus Programme service users' wellbeing is measured using CORE 34 – this shows a significant improvement in clients' wellbeing.
- The Rowan Project service users' wellbeing is measured using CORE 10 – this shows improvement in clients' wellbeing

3. Areas for consideration:

3.1 There is a reduction in funding compared to 2024-25 which means that:

- There will be a reduction in capacity in the West and North Norfolk and Breckland areas
- There will no longer be SVA group provision in West and North Norfolk or Breckland areas
- There will no longer be capacity for specialist groundwork provision in the Breckland area.

4. Other options considered:

4.1 Not to fund the services – this would mean that there would be no specialist therapeutic support services for victims of sexual abuse and violence in West and North Norfolk, and Breckland areas.

4.2 Continuing to fund current service provision – this would incur additional costs – this option was rejected by the PCC

5. Strategic aims/objective supported:

5.1 The PCC has a statutory obligation to set Police and Crime objectives through the Police, Crime and Community Safety Plan 2025-29. The PCC's three priorities fall into the following categories each with detailed objectives in the plan:

- Preventing Crime
- Cohesive Communities
- Reducing Harm.

These services support the following priorities:

- Preventing Crime
- Reducing Harm.

5.2 Quality standards that will be supported as set out in the following documents:

- NICE Guidance on Child Abuse and Neglect (<https://www.nice.org.uk/guidance/ng76>), which makes recommendations for a range of therapeutic interventions for children, young people and families after sexual abuse
- The British Association for Counselling and Psychotherapy (BACP) Ethical Framework (<https://www.bacp.co.uk/about-us/about-bacp/>). Counsellors recruited for the SV pilot will be accredited with the BACP or UKCP with the relevant competency levels in place to support this group of clients (this

includes highly complex cases and those who have experienced historic childhood sexual abuse).

5.3 This Grant Extension will also support the following county objectives and strategies:

- Norfolk’s Sexual Violence and Abuse Strategy 22-25
- Joint work with Norfolk’s Community Safety Partnership (sits within the OPCCN)
- Objectives through the Norfolk Domestic Abuse and Sexual Violence Group (DASVG)

5.4 The primary statutory legislation that drives the support of commissioning services that support victims of domestic abuse and sexual violence across the Local Authority and Police Force areas are:

- Crime and Disorder Act 1998
- Domestic Violence, Crime and Victims Act 2004
- Children Act 1989 & 2004
- Health and Social Care Act 2012
- Public Services (Social Value) Act 2012
- Equality Act 2010
- Directive 2012/29/EU of the European Parliament establishing minimum standards on the rights, support and protection of victims of crime Directive 2012/29/EU
- Code of Practice for Victims of Crime –MoJ Victims Code 2020
- Home Office Violence Against Women and Girls Strategy
- Tackling Violence Against Women and Girls – July 2021
- Domestic Abuse Act 2021

6. Financial and other resource implications:

6.1 These grant agreements will cover the period 1 April 2025 – 31 March 2026.

6.2 This funding will come from the Commissioning Reserves Budget.

6.3 The total awards will be as follows:

	2025-26
The Lotus Programme	£46,535
The Rowan Project	£48,800
TOTAL	£95,335

7. Carbon Emissions and Other Environmental Implications:

Carbon Emissions

7.1 The estimated impact on our carbon emissions that must be reported under current statute from this proposal is:

Emission Categories:	Increase in tCO ₂	Saving in tCO ₂
Scope 1 – Fuel – Building Heating	0	0
Scope 1 – Fuel – Transport	0	0
Scope 2 – Electricity	0	0

Environmental Implications

7.2 No material implications

8. Other implications and risks:

8.1 The OPCCN has assessed the eligibility of the One to One Project and The Daisy Programme and the appropriate due diligence checks have been completed and agreed by the OPCCN's Chief Finance/151 Officer and will be reviewed periodically.

Originator checklist (must be completed)	Please state 'yes' or 'no'
Has legal advice been sought on this submission?	NO
Has the PCC's Chief Finance Officer been consulted?	YES
Have equality, diversity and human rights implications been considered including equality analysis, as appropriate?	YES
Have human resource implications been considered?	YES
Is the recommendation consistent with the objectives in the Police and Crime Plan?	YES
Has consultation been undertaken with people or agencies likely to be affected by the recommendation?	YES
Has communications advice been sought on areas of likely media interest and how they might be managed?	YES
Have sustainability and environmental factors been considered? (e.g. biodiversity, employee commuting, business travel, waste and recycling, water, air quality, food and catering and estates construction)	YES
In relation to the above, have all relevant issues been highlighted in the 'other implications and risks' section of the submission?	YES

Is this report a Confidential Decision?

NO

If Yes, please state reasons below having referred to the [PCC Decision Making Policy](#)

Approval to submit to the decision-maker (this approval is required only for submissions to the PCQ).

Chief Executive

I am satisfied that relevant advice has been taken into account in the preparation of the report, that the recommendations have been reviewed and that this is an appropriate request to be submitted to the PCC

Signature:



Date: 22/04/2025

Chief Finance Officer (Section 151 Officer)

I certify that:

- a) there are no financial consequences as a result of this decision,
Or
- b) the costs identified in this report can be met from existing revenue or capital budgets,
Or
- c) the costs identified in this report can be financed from reserves
And
- d) the decision can be taken on the basis of my assurance that Financial Regulations have been complied with.

Signature:



Date: 22/04/2025

Public access to information: *Information contained within this submission is subject to the Freedom of Information Act 2000 and wherever possible will be made available on the OPCC website. Submissions should be labelled as 'Not Protectively Marked' unless any of the material is 'restricted' or 'confidential'. Where information contained within the submission is 'restricted' or 'confidential' it should be highlighted, along with the reason why.*

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